

Name of meeting: Cabinet Date: 17th October 2023 Title of report: Local Plan Review and Update

Purpose of report: To seek Cabinet ratification on the outcomes of a review of the Kirklees Local Plan. It is a statutory requirement to review and publish the outcomes on whether the Local Plan is fit for purpose within 5 years from the date of the plan adoption. For Kirklees, this process is required to be completed by February 2024.

Subject to ratification by Cabinet of the review outcomes, the officer recommendation is for Cabinet to recommend to Full Council that it endorses the commencement of a full update of the Kirklees Local Plan.

Key Decision – A key decision is an	Yes
executive decision to be made by	
Cabinet which is likely to result in	Affects all wards.
Council spending or saving £500k or	
more per annum, or to have a significant	Subject to Cabinet ratification of the review
positive or negative effect on	outcomes, and Council approval to
communities living or working in an area	commence an update of the Local Plan, the
compromising two or more electoral	cost of updating the Plan will exceed £500K.
wards. Decisions having a particularly	
significant effect on a single ward may	
also be treated as if they were key	
decisions.	
Key Decision - Is it in the <u>Council's</u>	Key Decision – Yes
Forward Plan (key decisions and private	
reports)?	Private Report/Private Appendix – No
The Decision - Is it eligible for call in by	Yes
Scrutiny?	
Date signed off by <u>Strategic Director</u> &	David Shepherd Strategic Director for Growth
name	and Regeneration (2 nd October 2023)
Is it also signed off by the Service	Isabel Brittain Service Director Finance (S151
Director for Finance?	officer) (5 th October 2023)
Is it also signed off by the Service	Iulia Museroft Service Director Logal
Is it also signed off by the Service Director for Legal Governance and	Julie Muscroft Service Director Legal, Governance and Commissioning) (5 th
Commissioning?	October 2023)
Cabinet member portfolio	Cllr Graham Turner

Electoral wards affected: All Wards

Ward councillors consulted: N/A

Public or private: Public

Has GDPR been considered? Yes, no personal information is recorded in the report.

1. Summary

The Kirklees Local Plan was adopted in February 2019. A formal 'review' of whether the Local Plan remains fit for purpose must be published within 5 years of Local Plan adoption (by February 2024).

The Local Plan is a statutory development plan, and its purpose is to set out a spatial development strategy identifying how much development is required over a plan period, where it will be located and designations for the protection of land. It also contains a suite of planning policies which facilitate the development strategy and against which planning applications for development will be assessed.

The report sets out the process which has been undertaken to review the Local Plan and the outcomes of the review. There is no prescribed method for plan review, but a review of a Local Plan against a standardised template produced by the Planning Advisory Service is being promoted nationally as good practice and forms the basis of the Kirklees assessment.

There are three potential outcomes of a review:

- No changes are required to the plan and the council publishes a statement to that effect setting out the reasons for the decision; or
- Changes are required, and work commences on a partial update to the plan; or
- More substantial changes are required, or the changes are interdependent on other areas of the plan and work commences on a new plan/full update.

Cabinet are being asked to ratify the outcomes of the Local Plan review and to recommend to Full Council to commence a full update of the Local Plan.

2. Information required to take a decision.

Local Plan Review Process

Regulation 10A of the Town and Country Planning (Local Planning) (England) Regulations 2012 as amended, states that local planning authorities must review their plans every five years from the date of adoption. Section 17 of the Planning and Compulsory Purchase Act 2004 (PCP Act) requires them to publish their reasons if they consider that no update is necessary.

The National Planning Policy Framework (NPPF) (March 2023), Para 33 states that "Policies in local plans and spatial development strategies should be reviewed to assess whether they need updating at least once every five years and should then be updated as necessary".

A formal decision to start the 'review' was carried out under powers delegated under the Council's Constitution to the Strategic Director Growth and Regeneration, David Shepherd. The Significant officer Decision Notice can be viewed at: <u>Issue details -</u> <u>Kirklees Local Plan Review (Statutory requirement) | Kirklees Council</u>

To raise public awareness of the Local Plan review an article was placed in Kirklees Together, press releases and all social media platforms (see Section 5 Engagement).

To assist all local planning authorities with the process of plan review, the Local

Government Association has worked with the Planning Advisory Service to produce advice, and an assessment toolkit. This includes standardised templates and questions to assess whether the plan is "fit for purpose". Kirklees officers used the PAS template to assess and record the outcomes of the Local Plan review. The use of the template was considered to provide a transparent and consistent approach to the process, allowing the opportunity to benchmark against other authorities and to consider good practice.

Planning policy has consulted internally with other council Services to gain their views based on their experience and judgements on applying Local Plan policies in the consideration of their own work areas and to support the delivery of their own strategies or projects. Services include:

- Climate Change
- Conservation
- Development Management
- Economy and Skills
- Education
- Environmental Health
- Environmental Strategy
- Housing Growth
- Landscape
- Major Projects
- Public Health
- Public Protection
- Strategic Partnerships
- Transport Strategy and Policy
- Waste

The Planning Officers Society (POS) was appointed as a critical friend for the Local Plan review process to further increase the robustness of the process. This action was undertaken following advice from officers at Barnsley Council who have recently completed a Local Plan review. The Planning Officer's Society remit is to provide independent advice and guidance to local planning authorities and to lobby at a national level for good practice.

The process for reviewing the Local Plan was presented to Scrutiny on 25th September 2023.

To undertake an update of the Local Plan requires a Full Council decision and could take place in November 2023.

Outcomes of the Local Plan Review

The Kirklees Local Plan was assessed against 14 questions outlined in the PAS template. Officers found the plan to be out of date against the following questions:

- A3 the council does not have a 5-year supply of housing.
- A4 the council is not meeting its housing delivery targets.
- A5 (ii) the assessment has identified issues relating to the achievement of sufficient jobs across the district to meet the 23,000 jobs target set out in the Local Plan including concerns about achieving sufficient jobs from remaining

employment allocations and issues around the spatial distribution of employment opportunities.

- A6 the council's employment delivery and land supply is borderline and there are concerns that the delivery of potential 1,782 jobs that may be delivered from employment/mixed-use allocations are yet to enter the planning process.
- A8 key site allocations are unlikely to deliver housing/employment targets within the Plan period which will impact on the delivery of the Kirklees spatial strategy.
- A14 the Local Plan was adopted prior to the council declaring a climate change emergency in 2019. It is considered an update of the Local Plan provides an opportunity develop a planning framework that supports the council's ambition of being net zero and climate ready by 2038.

The completed PAS template is attached at Appendix 1 where detailed responses are outlined for each question.

A summary table is provided below for reference.

Summary table of the outcomes (PAS template)

Α	Plan Review Factors	Outcomes
A1	The plan policies still reflect current national planning policy requirements.	Agree
A2	There has not been a <u>significant</u> change in local housing need numbers from that specified in your plan (accepting that there will be some degree of flux).	Agree
A3	You have a 5-year supply of housing land. Government guidance (the National Planning Policy Framework) requires local planning authorities to identify and update annually a supply of specific, deliverable sites sufficient to provide a five-year supply of land against their housing requirement. The latest five-year housing land supply position published by the council is 2023-based and states that the council can demonstrate 3.96 years supply of deliverable housing land. This calculation took account of under- delivery since the Local Plan base date and a 5% buffer compared to the deliverable housing capacity, windfall allowance, lapse rate and demolitions. If a local planning authority is unable to demonstrate a five-year supply, the policies related to the supply of housing are considered out-of-date. As such, the presumption of sustainable development (the tilted balance) is triggered as set out in paragraph 11d of the NPPF and footnote 8.	Disagree
A4	 You are meeting your housing delivery targets. A4. /A.8 Housing Delivery Test / delivery of strategic sites – The number of homes built between 31st March 2022 – 1st April 2023 was 987 against a Local Plan target of 1730. The Local Plan relies on housing delivery from three strategic housing sites which have yet to start on site due to the complexity of granting planning permission and delivering such large sites. Whilst each of the sites is now within the planning application process (at least in part), there is under delivery of Local Plan targets. This question has been considered in the light of the ongoing work being undertaken by Housing Growth to progress strategic sites such as work on Bradley Park outlined in the report to Cabinet on 27th June 	Disagree

Α	Plan Review Factors	Outcomes
	2023 on Housing Delivery Updates: <u>230615 Cabinet report Housing</u> Delivery FINAL.pdf (kirklees.gov.uk)	
A5 (ii)	Your plan policies are on track to deliver other plan objectives including any (i) affordable housing targets including requirements for First Homes; and (ii) commercial floorspace/jobs targets over the remaining plan period. The assessment has identified issues relating to the achievement of sufficient jobs across the district to meet the 23,000 jobs target set out in the Local Plan including concerns about achieving sufficient jobs from remaining employment allocations and issues around the spatial distribution of employment opportunities.	Disagree A5 (ii) in relation to commercial floorspace/job targets over the remaining plan period.
A6	There have been no significant changes in economic conditions which could challenge the delivery of the Plan. Including the policy requirements within it. Employment delivery and land supply – borderline performance	Disagree
	information at present but significant employment land supply issues anticipated during the remainder of the plan period. The assessment has raised concerns about the delivery of potential 1,782 jobs that may be delivered from employment/mixed-use allocations yet to enter the planning process and would count towards the Local Plan aspiration of achieving 23,000 additional jobs over the plan period.	
A7	There have been no significant changes affecting viability of planned development.	Agree
A8	Key site allocations are delivering, or on course to deliver, in accordance with the local plan policies meaning that the delivery of the spatial strategy is not at risk. See A4.	Disagree
A9	There have been no significant changes to the local environmental or heritage context which have implications for the local plan approach or policies.	Agree
A10	No new sites have become available since the finalisation of the adopted local plan which require the spatial strategy to be re-evaluated.	Agree
A11	Key planned infrastructure projects critical to plan delivery are on track and have not stalled / failed and there are no new major infrastructure programmes with implications for the growth / spatial strategy set out in the plan.	Agree
A12	All policies in the plan are achievable and effective including for the purpose of decision-making.	Agree
A13	There are no recent or forthcoming changes to another authority's development plan or planning context which would have a material impact on your plan / planning context for the area covered by your local plan.	Agree
A14	There are no local political changes or a revised / new corporate strategy which would require a change to the approach set out in the current plan.	Disagree
	Climate emergency – although the Local Plan was assessed and determined as sustainable, the Council has declared a climate emergency and there is therefore the need to reflect the climate emergency.	

Feedback from internal service users

In terms of the Local Plan policies, it is considered that whilst most Local Plan policies remain fit for purpose, an update of the Local Plan provides an opportunity to consider additional policy coverage particularly in the light of emerging guidance across several topic areas. Areas for consideration could include air quality, energy security, renewable energy, a wider range of health-related policies, and a review of sustainable transport policies. This list is not exhaustive and subject to Full Council endorsing an update of the Local Plan, Regulation 18 (1) of the Town and Country Planning (Local Planning) (England) Regulations 2012 requires the local authority to invite representations about what the local plan should contain. This would involve engagement with a range of statutory and non-statutory bodies, residents, businesses, and members.

It should be noted that the Government is proposing to prepare National Development Management Policies which would also set a context for updated policy.

An update of the Local Plan provides an opportunity to realign the Plan's vision and objectives with a revised council plan (January 2024), and the following council strategies: Inclusive Economy Strategy, Health and Well-being Strategy, Environmental Strategy, and Inclusive Communities Framework. However, no issues were identified, that would indicate a potential failing of the current Local Plan to deliver the wider corporate objectives contained in these strategies.

As outlined earlier in the report, the Local Plan was adopted prior to the council declaring a climate change emergency in 2019. It is considered an update of the Local Plan provides an opportunity develop a planning framework that supports the council's ambition of being net zero and climate ready by 2038.

Planning Officers Society (POS) (critical friend feedback)

POS provided some initial thoughts on the process for the council to consider in taking forward outcomes from the review in relation to partial or full review.

a) "A partial review must follow the same processes and stages as the preparation of a new plan or full plan update and the amount of work, costs and resources involved should not be under-estimated".

b) Partial reviews generally are only suitable where there is a specific part of the plan that is considered out of date. Due to the inter-relationships between the spatial strategy and the policies and between policies themselves, a full review is likely to be of most benefit. Additionally, advice from the Planning Officers Society based on cases elsewhere in the country, is that partial reviews have resulted in confusion for the public where different parts of the Local Plan were updated at different times.

POS concurred with the officers' view that the review raises concerns in relation to meeting housing and employment targets, and the delivery of strategic sites. POS commented:

"In theory the Council could initiate a partial review with the aim of allocating further sites to swell the land supply and delivery. However, it must be likely that to seek to bring forward further site allocations would have knock-on effects on other aspects of the plan. Consequently, it could prove very difficult to retain the narrow focus of the plan review, without finding that wider changes became necessary which could make the review process more akin to a full plan update".

POS agreed with officers that the plan policies still reflect current national policy requirements. It acknowledged that whilst there had been some changes to legislation, national policy and practice guidance since the Plan was adopted, "the objectives and policies of the local plan remain relevant overall.

Further to this, POS concluded that based on the officers' review assessment and the evidence provided for each question, that the conclusions were supported.

Other considerations

Officers are aware of the current uncertainties relating to proposed national planning system changes and planning reforms. However, evidence to support the Local Plan and early engagement are key to both the current and proposed reforms. Both the Department of Levelling Up Housing and Communities and the Planning Advisory Service are advising local authorities carry on with the process of producing Plans or updates.

Conclusions on the review outcomes

Officers consider that the plan requires an update for the reasons set out under questions A3, A4, A5 (ii), A6, A8 and A14 of the PAS template (see earlier in the report, outcomes of the Local Plan Review and Appendix 1.

Questions A17 and B4 of the PAS template requires the local authority to outline its position on whether a review is required and whether it should be partial or full. In the opinion of the officers, a full review of the Local Plan is required based on the interrelationships between the spatial strategy and Local Plan policies. A partial review is not considered suitable as the proposed updates are not specific to one area of the plan and could lead to the potential for further updates and costs.

3. Implications for the Council

3.1 Working with People

The Local Plan review is a technical assessment based on a standard Planning Advisory Service template and is not subject to public consultation. The Local Plan 2 process would potentially include consultation on a revised Statement of Community Involvement as well as three stages of public consultation. The legal regulations state that at least two stages of consultation are required, however, it is the view of officers that three stages should be undertaken to ensure meaningful engagement and more certainty to meet the regulations. Undertaking just two stages of consultation on the Local Plan would raise significant risks of undermining the early engagement process and that significant risks could be raised late in the Local Plan process.

3.2 Working with Partners

Officers have liaised with Barnsley Council where its Local Plan review has recently been undertaken. The conclusions of the review were subject to a critical friend assessment from the Planning Officers Society to ensure a second opinion was sought on the review outcomes.

The Local Plan review process also includes adhering to the Duty to Co-Operate

requirements, part of which will include meeting with adjoining authorities in relation to the review outcomes. The Local Plan 2 process will involve working with other services within the council as well as partners (such as those relating to infrastructure provision) and the Duty to Co-operate will need to be satisfied through the plan preparation process. A series of public consultations throughout the preparation of Local Plan 2 will enable a range of partners to engage further in the process.

3.3 Place Based Working

The Local Plan 2 process will take account of the range of different characteristics and communities across Kirklees, for example assessing housing needs. It will also seek the views of communities from the inception of the plan-making process through early engagement exercises and throughout the process. Consultation proposals would be set out in an updated Statement of Community Involvement and would embrace council approaches such as the Inclusive Communities Framework.

3.4 Climate Change and Air Quality

The draft Local Plan review sets out the Climate Emergency as one of the key factors indicating a Local Plan update is required. Although the current Local Plan was assessed as sustainable during the Local Plan process, it doesn't specifically set out how developments will contribute to the net zero targets by 2038. A revised Local Plan provides the opportunity to take account of the Kirklees Climate Change Action Plan and consider how planning policy interventions can contribute towards reducing carbon emissions and ensuring resilience against climate change.

3.5 Improving outcomes for children

The Local Plan review is a technical exercise to be undertaken stating whether the Local Plan remains up to date. Local Plan 2 would need to consider the needs of children through ensuring sufficient education facilities are available to meet the needs of new developments but also links to health outcomes by protecting valuable open spaces close to where children live and providing housing to meet local needs.

3.6 Financial Implications for the people living or working in Kirklees A new Local Plan will include identifying and meeting the needs for housing

A new Local Plan will include identifying and meeting the needs for housing and employment across Kirklees.

3.7 Other (e.g., Integrated Impact Assessment/Legal/Financial or Human Resources)

- Financial Costs to prepare a new Local Plan will be considerable, estimated to be up to £2m over the life span of the project (based on discussions with authorities who have recently been through the process). This would be refined as the process evolves and includes consideration of areas of work across the council such as the Transport Model which can also be used for other work areas. Local Plan costs are identified as the first call on the Kirklees share of the Leeds City Region business rates pool.
- Staff resources The Local Plan timetable has been set out in the context of existing resources within Planning Policy but would also require commitment from a range of service areas to assist with this process. Consultancy support will also be required in relation to some specialist topic areas (such as Sustainability Appraisal, viability).
- Legal/Governance governance advice has been taken in relation to the decisionmaking process to inform the options in this report. Planning Policy will liaise with Legal Services as the review process progresses.

The Planning and Compulsory Purchase Act 2004 (as amended) and the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended) govern

the review, preparation, consultation, examination, and adoption of Local Plans. In preparing a local plan, the council amongst other things must ensure that the plan is prepared in accordance with the council's Local Development Scheme, have regard to national policies/guidance, comply with the council's Statement of Community Involvement and the duty to co-operate with other Local Planning Authorities.

The Council must comply with its public sector equality duty under the Equality Act 2010 and produce an Integrated Impact Assessment as required.

 Integrated Impact Assessment (IIA) – an IIA will be undertaken dependant on a decision by Full Council to proceed with an update of the Local Plan where the impact of a plan update can be fully considered.

4. Consultation

There are no statutory requirements for consultation on a Local Plan review (assessment of whether it is fit for purpose). The decision to commence a review has however, been publicised through the mediums outlined in Section 5. There are statutory consultation requirements for an update of the Local Plan. These are outlined under the Local Plan 2 potential timetable.

Section 15 of the Planning and Compulsory Act 2004 (as amended) requires the production of a Local Development Scheme (a timetable setting out the different stages of plan preparation including key stages of consultation etc). Following a Full Council decision to start Local Plan 2, there would need to be a Cabinet decision to approve an updated Local Development Scheme. The council is also required to produce a Statement of Community Involvement which sets out who, when and how consultation on the Local Plan will take place. This is for Cabinet to adopt.

The process for reviewing the Local Plan was presented to Scrutiny on 25th September 2023: <u>2023-09-25 Scrutiny Local Plan Review and Update.pdf (kirklees.gov.uk)</u>

5. Engagement

The launch of the Local Plan review was communicated through the following ways:

- Kirklees Together: We're reviewing the Kirklees Local Plan Kirklees Together
- All social media platforms
- Local press: Examiner Series, Dewsbury Reporter

At the point that an update of the Local Plan is approved, statutory requirements (as outlined at Regulation 18 of the Town and Country Planning (Local Planning) (England) Regulations 2012) require early engagement of "specific" and "general" consultation bodies, residents, and businesses.

6. Next steps and timelines

Officers recommend the following next steps:

- 1) Cabinet ratifies the findings and recommendations of the internal officer review of the fitness of the Kirklees Local Plan (as outlined in Appendix 1 of the report) and the council's reasons and decisions are published in its website.
- 2) Cabinet recommends to Full Council that a full update of the Kirklees Local Plan commences (following current statutory local plan processes with the process to be reviewed following confirmation of the government's proposed planning

reforms).

 Cabinet authorises the Strategic Director to commence work on a Local Development Scheme and Statement of Community Involvement in accordance with recommendations outlined in sections 6 and 7.

Section 15 of the Planning and Compulsory Act 2004 (as amended) requires the production of a Local Development Scheme (a timetable setting out the different stages of plan preparation including key stages of consultation etc). Subject to a Full Council decision to start Local Plan 2, there would need to be a Cabinet decision to approve the Local Development Scheme.

Local Plan preparation stage **Consultation periods** Timescale Local Development Scheme (LDS) (local January 2024 plan timetable) approved by the Cabinet Statement of Community Involvement (SCI) 6-week consultation on March 2024 - setting out how we will consult the a draft. The final community document will be presented to Cabinet for adoption. Period of engagement Early engagement about spatial strategy, August 2024 broad ideas about scale of growth and Call at least 6 weeks for Sites. **Draft Local Plan** – showing spatial strategy, 6-week consultation September draft site allocations and policies) 2025 Publication Draft Local Plan – showing the September 6-week consultation final version of the plan supported by the (representations period) 2026 Council which is then submitted for independent examination) Submission to the Secretary of State The plan would then March 2027 followed by an independent examination in have a formal Examination in Public public

The likely timescales for Local Plan 2 are as follows:

The Plan will also be subject to examination and a process of adoption. The full timetable will be reviewed in the light of a Full Council to commence an update, planning reforms and changes to current legislation.

The timeline for the preparation of an update of the Local Plan allows for public consultation on a Statement of Community Involvement (a document which sets out how communities will be consulted during the Local Plan process). This consultation is no longer mandatory, but many authorities still consult on the document to allow communities to have their say on different consultation methods. Compliance with an up-to-date LDS and SCI are issues which will be assessed at the independent Local Plan examination stage. Officers recommend that consultation is undertaken on a revised Statement of Community Involvement and request Cabinet approves a six-week period of consultation with a final document presented to Cabinet for approval and publication.

The legal regulations state that there must be a minimum of 2 stages of public consultation (early engagement and a final Publication Draft Local Plan which is then submitted to the Secretary of State for examination). To follow such an approach is a high-risk strategy because the process moves from early engagement about the potential

scope of the plan straight to a final Publication plan (which includes sites and policies) and risks accusations of a done deal and that consultation did not shape the plan in a meaningful way.

As such, 3 consultation stages are recommended with consultation on a Draft Local Plan (the first-time site allocations and policies are set out) between the Early Engagement stage and the final Publication Draft consultations. The most controversial aspect of Local Plan preparation is normally this Draft Local Plan stage as this is the point where the draft site allocations are first published (housing allocations, employment allocations etc). Having this stage ensures meaningful consultation and allows issues raised in the consultation to be rectified through changes or further evidence gathering which minimises risks of significant new issues being raised at the Publication Draft stage (as that stage articulates the council's view of the final Local Plan). This approach is widely accepted as best practice to de-risk the process and was the approach followed in the production of the current Local Plan.

As outlined earlier, it should be noted that the government is currently proposing changes to the plan-making system as part of the Levelling Up and Regeneration Bill and associated consultations. A new plan-making process would need to react to such changes as they emerge.

6. Officer recommendations and reasons

It is recommended that Cabinet:

1) Ratifies the findings and recommendations of the internal officer review of the fitness of the Kirklees Local Plan (as outlined in Appendix 1 of the report) and the council's reasons and decisions are published on its website.

Reason: To comply with Regulation 10A of the Town and Country Planning (Local Planning) (England) Regulations 2012 as amended, which states that local planning authorities must review their plans every five years from the date of adoption.

 Cabinet recommends to Full Council that a full update of the Kirklees Local Plan commences (following current statutory local plan processes with the process to be reviewed following confirmation of the government's proposed planning reforms).

Reason: Officers consider that the plan requires an update for the reasons set out under questions A3, A4, A5 (ii), A6, A8 and A14 of the PAS template (see earlier in the report, outcomes of the Local Plan Review and Appendix 1).

In the opinion of the officers, a full update of the Local Plan is required based on the inter-relationships between the spatial strategy and Local Plan policies. A partial review is not considered suitable as the proposed updates are not specific to one area of the plan and could lead to the potential for further updates and costs.

 Cabinet authorises the Strategic Director of Growth and Regeneration to prepare a Local Development Scheme (programme to produce development plan documents) with a completed LDS presented to Cabinet at a future meeting for approval and publication. 4) Cabinet authorises the Strategic Director Growth and Regeneration to commence the preparation of a revised Statement of Community Involvement, with authorisation to consult on a draft document, with a final Statement of Community Involvement presented to Cabinet at a future meeting for approval and publication.

Reason: Compliance with an up-to-date LDS and SCI are issues which will be assessed at the independent Local Plan examination stage. Early production of these documents allows community involvement on the methods of consultation and transparency of process through the publication of a timetable outlining key stages of plan preparation and timings. Both the SCI and LDS will form future items for consideration by Cabinet.

7. Cabinet Portfolio Holder's recommendations

The Cabinet Portfolio holder agrees with the officer recommendations outlined in Section 6 of the report.

8. Contact officer

Jo Scrutton Planning Policy Team Leader, Planning Policy Group Johanna.scrutton@kirklees.gov.uk (01484) 221000

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9. Background Papers and History of Decisions

Kirklees Local Plan adopted 27th February 2019: (www.kirklees.gov.uk/localplan)

Significant Officer's Decision Notice: <u>Issue details - Kirklees Local Plan Review (Statutory</u> requirement) | Kirklees Council

Planning Advisory Service (PAS) Local Plan Route Mapper Toolkit Part 1: Local plan Review Assessment: <u>TOOLKIT PART 1 LOCAL PLAN REVIEW OCT 2019.docx</u> (live.com)

10. Service Director responsible

David Shepherd Strategic Director Growth and Regeneration <u>david.shepherd@kirklees.gov.uk</u>

Appendix 1 - PAS LOCAL PLAN ROUTE MAPPER TOOLKIT: Kirklees Local Plan review (Cabinet Report 17th October 2023)

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement	
Α	PLAN REVIEW FACTORS			
A1.	The plan policies still reflect current national planning policy requirements. PROMPT: As set out above in the introductory text, in providing your answer to this statement consider if the policies in your plan still meet the 'content' requirements of the current NPPF, PPG, Written Ministerial Statements and the National Model Design Code (completing Part 2 of the toolkit will help you determine the extent to which the policies in your plan accord with relevant key requirements in national policy).	AGREE	 The aims and objectives of the Local Plan remain relevant overall as do the suite of planning policies within the Local Plan. There have been changes to the law, national planning policy and planning practice guidance since the adoption of the Kirklees Local Plan which would require changes at the point the Local Plan update starts but these are not considered to be so significant that they would render the Local Plan out of date. Examples include: Environment Act – including the introduction of 10% biodiversity net gain and Local Nature Recovery Strategies. Local Plan policy LP30 (Biodiversity and Geodiversity) states that development proposals are required to minimise the impact on biodiversity and provide net biodiversity gains but does not specify a percentage. The approach to achieving net gains overall is consistent with the Act. Kirklees Council has been implementing 10% biodiversity net gain since June 2021 through a Biodiversity Net Gain Technical Advice Note. Use Class Order changes - changes to use classes order have implications for Local Plan Policy LP14 and the removal of references to primary and secondary shopping frontages in the latest NPFF. The council would seek to reflect the latest Use Class Order requirements at the point the Local Plan is updated and would also determine whether there is sufficient evidence to continue to set out primary and secondary shopping frontages. Permitted Development – There have been changes to permitted development rights. The Local Plan will continue to be monitored to assess whether there are implications for the Local Plan policies. 	

Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement
		 Affordable housing definitions – the introduction of First Homes and move away from Starter Homes are changes in circumstances. LP11 (affordable housing and housing mix) is sufficiently flexible to allow implementation of First Homes when considered alongside the Kirklees Affordable Housing and Housing Mix SPD as well as the First Homes Position Statement. Custom and Self-Build – Local Plan policy LP11 states that the council will encourage proposals for custom/self-build homes where consistent with other policies in the Local Plan. The council would consider the latest evidence of need and the latest government guidance at the time of a Local Plan update to determine whether an amended policy approach is required.
		 Nationally Described Space Standards – although the council encourages consistency with such standards, and achieves them in most cases, the evidence base, to implement such standards through a Local Plan policy will need to be considered at the relevant time.
		 Design Guides and Codes – The Levelling Up and Regeneration Bill seeks to require local planning authorities to adopt authority-wide design codes. At the point of updating the Local Plan, the council will consider the latest guidance relating to design guides and codes. At the current time Kirklees Local Plan LP24 (Design) is supported by the following: the council has implemented a suite of 'Quality Places' Supplementary Planning Documents (SPDs) setting out design expectations to ensure high quality design as the Local Plan is implemented:
		The council is also aware of the Levelling Up and Regeneration Bill and associated national
		planning reforms. Such reforms are currently within the consultation stage and therefore further

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement	
			 details are awaited. The consultation documents stated that the new Local Plan system would be effective from November 2024 and is likely to include: Streamlined Local Plans and reduced plan preparation times. Changes to the methodology for calculating housing requirements. Changes in relation to potentially further restricting the use of green belt to meet housing needs through the Local Plan process. National Development Management Policies to replace some local policies which are common to many areas. A new Infrastructure Levy to replace CIL and Section 106 developer contributions. Replacement of the Duty to Co-operate (the process where strategic issues such crossboundary issues are set out) with a revised process. Replacement of Sustainability Appraisals with Environmental Outcome Reports. Replacement of Supplementary Planning Documents (SPD) (guidance) with a new process Supplementary Plans (SP) which, as set out in the draft changes, would have the same wei as the Local Plan and will be subject to a written representation's examination. 	
	There has not been a <u>significant</u> change in local housing need numbers from that specified in your plan (accepting there will be some degree of flux).	AGREE	There has not been a significant change in local housing needs numbers since the Local Plan was adopted. The local plan sets a housing requirement of 31,140 new homes during the period (2013-2031), equating to 1,730 new homes per annum. This reflected the Objectively Assessed Need for Housing as required at that time including consideration of economic aspirations.	
A2	PROMPT: Look at whether your local housing need figure, using the standard methodology as a starting point, has gone up significantly (with the measure of significance based on a comparison with the housing requirement set out in your adopted local plan).		The Standard Method for calculating Local Housing Needs has since been introduced and sets out the minimum number of homes required in an area. This includes consideration of household projections and the application of an Affordability Ratio. It should be noted that the Standard Method still uses the 2014-based household projections as a starting point (which is consistent with the Local Plan evidence base) as set out in the latest Planning Practice Guidance.	
	Consider whether your local housing need figure has gone down significantly (with the measure of significance based on a comparison with the housing requirement set out in your adopted local plan). You will need to consider if there is robust evidence		The Local Housing Need methodology indicates a minimum requirement of 1,686 dwellings per annum for Kirklees. Although lower than the Local Plan requirement, officers consider this to be broadly in line with the Local Plan requirement (1,730 dwellings per annum) especially as there can be some degree of flux each year as the affordability ratios change. It should also be recognised that the Local	

Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement
to demonstrate that your current housing requirement is deliverable in terms of market capacity or if it supports, for example, growth strategies such as Housing Deals, new strategic infrastructure investment or formal agreements to meet unmet need from neighbouring authority areas.		 Housing Needs figure is the minimum number of homes required which may require an uplift to reflect economic aspirations in the district. The full housing needs calculation would be updated using an updated evidence base to support the preparation of the next Local Plan. The planning reforms may change the way Local Housing Needs are calculated and potential changes to the NPPF state that such housing needs only represent a starting point. The council will need to react to the methodology in place at the time a new Local Plan is prepared including considering economic factors as necessary.

	A3 You have a 5-year supply of housing	DISAGREE	Reason (with reference to plan policies, sections and relevant evidence sources):		
	land		The latest five-year housing land supply position published by the council is 2023-based and		
	PROMPT: Review your 5-year housing land supply in accordance with national guidance including planning practice guidance and the Housing Delivery Test measurement rule book.		states that the council can demonstrate 3.96 years supply of deliverable housing land. This calculation took account of under-delivery since the Local Plan base date and a 5% buffer compared to the deliverable housing capacity, windfall allowance, lapse rate and demolitions. If the 2022 Housing Delivery Test results, when released, determine that Kirklees should include a 20% buffer, the five-year supply figure would need to be revised accordingly.		
			At this stage the outcome of the National Planning Policy Framework consultation (December 2022) is awaited. The proposed changes stated that a buffer would no longer need to be added to the five-year supply calculation and proposed that Local Plans adopted in the past five years may no longer need to demonstrate five years supply of deliverable housing land. The Kirklees Local Plan reaches the fifth anniversary of adoption in February 2024.		
			Housing land supply is a key criterion when determining whether the housing aspects of a Local Plan are up to date and therefore whether the plan should be updated in whole or in part.		
A4.	You are meeting housing delivery targets. PROMPT:	DISAGREE	Since the Local Plan base date, the number of new homes built (net), set against the Local Plan housing requirement of 1,730 per annum, are as follows:		

Use the results of your most recent Housing Delivery Test, and if possible, try and forecast the outcome of future Housing Delivery Test findings. Consider whether these have/are likely to trigger the requirement for the development of an action plan or trigger the presumption in favour of sustainable development. Consider the reasons for this and whether you need to review the site allocations that your plan is reliant upon. In doing so you need to make a judgement as to whether updating your local plan will support delivery or whether there are other actions needed which are not dependent on changes to the local plan. next few years to boost housing delivery:

Year	Net additional dwellings
2013/14 (Local Plan base date)	1,036
2014/15	666
2015/16	1,143
2016/17	983
2017/18	1,330
2018/19	1,550
2019/20 (Local Plan adopted February 2019)	1,131
2020/21	1,021
2021/22	704
2022/23	987

Delivery has been lower than the Local Plan requirement throughout this period although it should be noted that the Local Plan was not adopted until February 2019. At the point of adoption, significant areas of land were allocated for development, many of which are currently proceeding through the planning applications process. Since 2020, the pandemic and economic circumstances are likely to have impacted on delivery rates.

The Local Plan relies on housing delivery from three strategic housing sites which have yet to start on site due to the complexity of granting planning permission and delivering such largescale sites. As set out in criteria A8, the later than expected delivery of such sites has impacted on the deliverable housing land supply, housing completions to date and expected completions of these sites by the end of the plan period. Each of these sites is now within the planning applications process (at least in part) therefore delivery is expected to start in the

HS61 - Dewsbury Riverside (1,869 dwellings during plan period): outline application for 350 dwellings on part of the site delegated by Strategic Planning Committee for approval (2021/93689)

 HS11 - Bradley, Huddersfield (1,490 dwellings during plan period): Full application for 277 dwellings on part of the site delegated for approval by Strategic Planning Committee (2021/92086)
 MXS7 - Chidswell (1,535 dwellings): two planning applications covering the whole site delegated for approval by planning committee (2020/92331 for 1,354 dwellings and 2020/92350 for 181 dwellings)
The government has yet to publish the 2022 Housing Delivery Test results. Consultation on changes to the NPPF included an option that the 2021 results may be rolled forward due to the uncertainty around the planning reforms. The outcome of the consultation is not yet known.
The Housing Delivery Test result for 2022 cannot be estimated due to uncertainty whether there may be an adjustment to the calculations to reflect the recent economic uncertainty (as applied by the government during the pandemic).
The latest available result is therefore from the 2021 Housing Delivery Test which showed that housebuilding in Kirklees met 87% of needs identified through the test over a three-year period. As this result is above 75% decisions in Kirklees continue to be plan-led from a Housing Delivery Test point of view. However, there are significant concerns that the 2022 and 2023 Housing Delivery Test results would fall below 75% once published.
 The July 2022 Housing Delivery Test Action Plan (July 2022) (https://www.kirklees.gov.uk/beta/planning-policy/pdf/housing-delivery-test-action-plan.pdf) sets out a series of actions. This has included implementation of Supplementary Planning Documents to add further certainty to the planning applications process. The council now has 4 such SPDs related directly to housing: Highway Design Guide SPD Housebuilder Design Guide SPD Open Space SPD Affordable Housing and Housing Mix SPD
Other actions the council is undertaking relate to providing pre-application advice, ensuring master planning of larger sites, continuing to progress council-owned housing allocations and

			further work on housing brokers to landowners/developers or ho	age approach (offering technical planning and funding advice ousing allocations).
A5 (afford able housin g)	Your plan policies are on track to deliver other plan objectives including any (i) affordable housing targets including requirements for First Homes; PROMPT: Use (or update) your Authority Monitoring Report to assess delivery.	AGREE	housing and sets out an indication not contain an affordable housing cannot be assessed directly. <u>Affordable Housing policy perfor</u> Analysis of the details of viability most policies have been impleming cases (18 viability appraisals reconserved) (18 viability approximately half of viability ap	y appraisals since the adoption of the Local Plan show that nented in full despite viability appraisal challenges in some ceived for housing with 7 viability appraisals not accepted). ole Housing) is the policy most subject to challenge, specifically able housing on proposals of more than 10 dwellings. Of these ppraisals were accepted (in full or in part).
			Financial year	Affordable homes built
			2013/14	320
			2014/15	180
			2015/16	155
			2016/17	121
			2017/18	100
			2018/19	118
			2019/20	155
			2020/21	89

2024/22	100
2021/22	109
 2021 with the requirement for 25 requirements, eligibility criteria a Homes Position Statement, but it in national planning policy. Local sufficiently flexible to allow implet Kirklees Affordable Housing and I Statement. One of the parameters applied as Affordability Ratio (median house Local Plan affordable housing targe housing affordability in Kirklees. The table below sets out the hourdate. This shows that affordabiliti 	ach (First Homes) was introduced by the government in Dec 5% of affordable homes to be provided as First Homes. The and a local connections test are set out in the council's First is too soon to fully understand the impacts of the changes Plan policy LP11 (affordable housing and housing mix) is ementation of First Homes when considered alongside the Housing Mix SPD as well as the First Homes Position as part of the Housing Delivery Test calculation is an e price to median workplace earnings). In the absence of a get, the Affordability Ratio provides a broad indication of sing Affordability Ratio for Kirklees since the Local Plan base y has become slightly worst since the start of the Local Plan higher affordability ratio shown in which may be due to the
	he pandemic, but this stabilised in 2022.
Year	Affordability Ratio (Kirklees)
2013 (Local Plan base date)	5.36
2014	5.35
2015	5.75
2016	5.68
2017	5.69
2018	5.76
2019 (Local Plan adopted)	5.84
2020	5.82
2021	6.76
2022	5.82

			Changes to the need for affordable housing in Kirklees can only be fully Strategic Housing Market Assessment which would consider all factors undertaken to inform the preparation of a Local Plan. An up-date to the associated evidence base would be beneficial to ensure the Local Plan policy is in accordance with national planning policy.	. This would be e Local Plan and
A5 (emplo yment)	Your plan policies are on track to deliver other plan objectives including any (ii) commercial floorspace/jobs targets over the remaining plan period.	DISAGREE	EmploymentThe Local Plan set out to achieve 23,000 additional jobs over the plan pwith the additional intention of securing a 75% employment rate (in acKirklees Economic Strategy).Jobs targetsDuring the Local Plan period from 2013, it was expected that 23,200 joof which 6,920 jobs were expected from Local Plan employment/mixed11,039 were from planning permissions, completions, and Priority Empremaining jobs were expected from non-floorspace generating uses (i.require B use class floorspace (storage/distribution, heavy /light industretail, working from home, jobs from extensions to existing businessesalso include windfall sites which could be B use classes (not allocated fwithin Priority Employment Areas).Specific progress towards employment and mixed-use allocations (6,92The jobs information below has used the same jobs to floorspace ratiodifferent sectors to set out expected job creation from Local Plan emplallocations.	cordance with the bs would be delivered, d use allocations and bloyment Areas. The e., those which don't cry)). These include , construction. The jobs or employment and not 20 jobs target) as the Local Plan for
				Jobs assumed using Lo density assumptions (2
			Assumed jobs from completed/built allocations	
			Assumed jobs from allocated land with planning permission	
			Assumed jobs from allocated land with current pending planning	
			applications	
			Total provided or within the planning system	

188,100 jobs 198,800 jobs There are concerns that the scale of additional jobs growth initially expected existing Priority Employment Areas (PEAs) may not come forward as expected to issues in the availability of employment land during the latter part period. In relation to the provision of employment land in the future, the enquiries from a range of existing employers wishing to expand in the area prospective employers. Such issues will need to be considered in the next	ected. This is likely to t of the Local Plan council has received ea as well as
188,100 jobs 198,800 jobs	cted from within
Progress towards overall jobs target (23,000) (using NOMIS 'employment Kirklees jobs (2013) Kirklees jobs (2022) Change since Local Plan	
 provided from employment or mixed-use allocations. A further 1,782 job: delivered from employment / mixed use allocations yet to enter the plant therefore not displayed in the table above. This indicates that overall, the from Local Plan allocations could still be achieved but there is significant in delivery of all of the potential 1,782 jobs on employment sites not yet in 1. There are also concerns about the remaining spatial distribution of job or would benefit from an updated evidence base through a new Local Plan period, the I (provided by Office for National Statistics) below shows the numbers employment of the Local Plan period, and 2022 (the latest a period). At the mid-point of the Local Plan period, the trend shown by the additional jobs occupied appears to indicate that the overall Local Plan ta jobs is unlikely to be achieved. However, the information does not show than-expected progress in job numbers is due to job vacancies or whether lower-than-expected creation of jobs. It should be noted that such overal variations in each sector and locations across Kirklees and can change over and numbers of vacant jobs change within the district. 	ning process and e 6,920 jobs required doubt about the the planning process. pportunities which process. NOMIS information ployed in jobs in available monitoring e number of arget of 23,000 new whether the lower- er this is due to a ill figures can mask

			Financial year	Employment rate (%)	
			Apr 2013 – Mar 2014	69.3%	
			Apr 2014 – Mar 2015	69.8%	
			Apr 2015 – Mar 2016	69.4%	
			Apr 2016 – Mar 2017	71.1%	
			Apr 2017 – Mar 2018	69.3%	
			Apr 2018 – Mar 2019	72.4%	
			Apr 2019 – Mar 2020	73.2%	
			Apr 2020 – Mar 2021	70.8%	
			Apr 2021 – Mar 2022	73.9%	
	There have been no significant changes in	DISAGREE	This shows that progress was being made pandemic in March 2020 before a slight towards 75% in 2021/22. In the absence the calendar year figures for 2022 show Kirklees which is likely to lead to a lowe published. There is no way of directly linking this to availability of employment land provide district in terms of attracting new employ strategic employment sites should there few years. Overall, there are issues relating to the meet the 23,000 jobs target set out in the sufficient jobs from remaining employm distribution of employment opportuniti	decline but that the employed of the 2022/23 employme is an expected reduction in r employment rate in the 20 of the Local Plan provide overs to the area. Recent ple fore impact on the employ achievement of sufficient jo he Local Plan including condi- tion and issues a es.	oyment rate progressed ent rate figures, exploring the employment rate in 022/23 figures once In the Local Plan, but the s economic benefits for the anning permissions on yment rate over the next obs across the district to cerns about achieving around the spatial
A6.	economic conditions which could challenge the delivery of the Plan, including the policy requirements within it. PROMPT:		As set out earlier in this report, there has by the pandemic which are likely to hav homes built in the early part of the plan of Brexit are also unclear.	ave been economic uncerta e affected the employment	inties such as those caused rate and the number of

A key employer has shut down or relocated out of the area.

Unforeseen events (for example the Covid-19 Pandemic) are impacting upon the delivery of the plan.

Up-to-date evidence suggests that jobs growth is likely to be significantly more or less than is currently being planned for.

Consider if there is any evidence suggesting that large employment allocations will no longer be required or are no longer likely to be delivered.

You will need to consider whether such events impact on assumptions in your adopted local plan which have led to a higher housing requirement than your local housing need assessment indicates.

Consider what the consequences could be for your local plan objectives such as the balance of in and out commuting and the resultant impact on proposed transport infrastructure provision (both capacity and viability), air quality or climate change considerations. There have also been challenges achieving projected delivery rates on strategic sites as such sites have taken longer to progress to delivery than originally anticipated. Despite this, most of the larger strategic development sites are now progressing through the planning process (in whole or in part) which should improve housing delivery (e.g., Bradley in Huddersfield, Dewsbury Riverside and Chidswell to the north-east of Dewsbury) and employment delivery (e.g., former North Bierley Waste Water Treatment Works at Junction 26 of the M62 and Chidswell to the north-east of Dewsbury) over the coming years. In addition to this, as set out earlier in this report, the employment rate remains higher than at the base date of the Local Plan although there are aspirations for this to increase further. This situation will need to be kept under review but delays due to the pandemic do not in themselves warrant an update to the Local Plan in Kirklees as there remains significant capacity for new developments on land allocated in the Local Plan. As set out in A2, the Local Housing Need outcomes using the current methodology remain similar to the Local Plan housing requirement of 1,730 per annum. The actual implications of the pandemic will not be known until detailed work is undertaken such as assumptions relating to home working, employment needs and population growth.

A7.	There have been no significant changes affecting viability of planned development. PROMPT: You may wish to look at the Building Cost Information Service (BCIS) All-in Tender Price Index, used for the indexation of Community Infrastructure Levy (CIL), or other relevant indices to get a sense of market changes. Consider evidence from recent planning decisions and appeal decisions to determine whether planning policy requirements, including affordable housing, are generally deliverable. Ongoing consultation and engagement with the development industry may highlight any significant challenges to delivery arising from changes in the economic climate.	AGREE	Reason (with reference to plan policies, sections and relevant evidence sources): If specific schemes have viability issues, this is assessed through the planning applications process where a viability assessment is submitted by developers and the council commissions an independent assessment to validate the outputs. Analysis of the details of viability appraisals since the adoption of the Local Plan show that most policies have been implemented in full despite viability appraisal challenges in some cases (18 viability appraisals received for housing with 7 viability appraisal challenges in some cases (18 viability appraisals received for housing on proposals of more than 10 dwellings. Of these approximately half of viability appraisals were accepted (in full or in part). There were limited viability challenges in relation to sustainable travel (LP20), education contributions (LP49) and open space contributions (LP63). The council has recently undertaken a viability appraisal to ensure a revised Affordable Housing and Housing Mix SPD would not place unacceptable viability pressures on developers which demonstrated that scheme typologies remain viable. Compliant schemes are being achieved in most cases but the viability approach, as set out in the Local Plan and NPPF, provides flexibility where this can be justified.
A8.	Key site allocations are delivering, or on course to deliver, in accordance the local plan policies meaning that the delivery of the spatial strategy is not at risk. PROMPT: Identify which sites are central to the delivery of your spatial strategy. Consider if there is evidence to suggest that lack of	DISAGREE	Reason (with reference to plan policies, sections and relevant evidence sources): There have been challenges achieving projected delivery rates on strategic sites as such sites have taken longer to progress to delivery than originally anticipated as such some delivery expected during the plan period may not occur beyond 2031. The council is still confident that significant delivery on such sites can occur in the period to 2031 and will need to consider this situation at the point the Local Plan is updated. Employment:

progress on these sites (individually or collectively) may prejudice the delivery of housing numbers, key infrastructure or other spatial priorities. Sites may be deemed to be key by virtue of their scale, location or type in addition to the role that	 Chidswell (MXS7) – indicative employment is capacity expected to be delivered during the plan period. An outline application which includes the employment aspects of this mixed-use allocation has been delegated by Strategic Planning Committee for approval) Cooper Bridge (ES9) – indicative capacity expected to be delivered during the plan
may have in delivering any associated infrastructure.	 Slipper Lane, Mirfield (MXS3) – this site is now completed and has delivered 5,990 sq.m. greater than the indicative capacity.
	 Lindley Moor (MXS3) – the employment aspects of this site have been partly built. The remaining employment area is currently subject to a planning application for a mix of uses. If approved, overall, there would be an anticipated loss of approximately 12,000 sq.m. compared to indicative site capacity. Despite this, if approved, there would be some alternative employment generating uses on part of the site such as retail/restaurant/cafe which are not included in the jobs assessment in indicator A5.
	 Whitechapel Road, Cleckheaton (ES6) – potential significant increase in floorspace compared to indicative site capacity through recent planning application, but recent refusal of planning application means the situation on this site is unclear at present
	 Former North Bierley Waste Water Treatment Works (ES7) – all of this site is now subject to either planning approval or has been delegated for approval by the Strategic Planning Committee. This includes a number of employment units at varying stages of the process (some complete, some outline and some reserved matters) which overall show almost 8,000 sq.m. additional floorspace compared to the indicative capacity.
	 Housing: Chidswell (MXS7) - Outline applications covering the whole site (one for housing/employment and one for housing) have been delegated by the Strategic Planning Committee for approval. Although the site is expected to deliver the number of new homes set out in the indicative site capacity overall, it is now likely that approximately 500 fewer homes will be delivered during the plan period (to 2031).

			 This site will, however, remain an important ongoing source of new housing beyond the plan period. Dewsbury Riverside (HS61) – Outline application under consideration for the first 350 dwellings which has been delegated for approval by the Strategic Planning Committee. The site is now expected to deliver around 600 fewer dwellings than expected delivered during the plan period to 2031. This site was already anticipated to continue delivery into the next plan period and will continue to be an ongoing source of new housing. Bradley (HS11) – Full application for part of the site (277 dwellings) has been delegated by the Strategic Planning Committee for approval. The site is now expected to deliver 100 fewer dwellings than anticipated during the plan period (to 2031). This site was already anticipated to continue delivery into the next plan period and will continue to be an ongoing source of new housing. Blackmoorfoot Road (HS23) – Outline planning permission has been granted for this whole housing allocation, but it is now expected that approximately 150 fewer dwellings will be delivered on this site during the plan period than anticipated. This site is therefore expected to continue to deliver new homes beyond the plan period. In conclusion, whilst the delivery from strategic employment sites is close to that expected, there are likely to be issues with the delivery of housing from strategic sites as many of the sites are now likely to deliver a lower than expected number of new homes during the plan
			there are likely to be issues with the delivery of housing from strategic sites as many of the
A9.	There have been no significant changes to the local environmental or heritage context which have implications for the local plan approach or policies. PROMPT:	AGREE	Reason (with reference to plan policies, sections and relevant evidence sources): The current Local Plan was subject to Sustainability Appraisal which was independently assessed through the Local Plan examination in public and the council has no reason to consider why this would not continue to be the case.

You may wish to review the indicators or monitoring associated with your Sustainability Appraisal (SA) / Strategic Environmental Assessment (SEA) / Habitats Regulations Assessment (HRA).

Identify if there have been any changes in Flood Risk Zones, including as a result of assessing the effects of climate change.

Consider whether there have been any changes in air quality which has resulted in the designation of an Air Quality Management Area(s) or which would could result in a likely significant effect on a European designated site which could impact on the ability to deliver housing or employment allocations.

Consider whether there have been any changes to Zones of Influence / Impact Risk Zones for European sites and Sites of Special Scientific Interest or new issues in relation to, for example, water quality.

Consider whether there have been any new environmental or heritage designations which could impact on the delivery of housing or employment / jobs requirements / targets.

Consider any relevant concerns being raised by statutory consultees in your area in relation to the determination of individual planning applications or planning appeals which may impact upon your plan - either now or in the future. Since the adoption of the Kirklees Local Plan the council declared a Climate Emergency including the 'net zero and climate ready target by 2038. For the purposes of this Local Plan review, this has been addressed under indicator A14 (Political changes and corporate strategy) to avoid duplication.

There have been changes to flood risk zones and associated National Planning Practice guidance which will require updated evidence as part of an updated Local Plan. Amendments are also proposed to some of the Air Quality Management Areas which will be reflected in the next Local Plan. There have been no changes to the Special Protection Areas / Special Areas of Conservation.

The Environment Act has also been brought into force since the Local Plan was adopted which will impact on policies and approaches. This includes biodiversity net gain, Local Nature Recovery Strategies and additional requirements in relation to Particulate Matter which will all need to be considered when the Local Plan is updated. In relation to biodiversity net gain, the Local Plan already specifies that net gain should be achieved from new development. Although the policy doesn't specific a percentage net gain (such as 10% set out in the Environment Act), the policy is not inconsistent with the Act. The council is already implementing the 10% biodiversity net gain requirements through a Biodiversity Net Gain Technical Advice Note in advance of the Environment Act regulations on this matter coming into force. This process may lead to a Supplementary Planning Document to add further clarity. Further work will also be required to ensure synergies with Local Nature Recovery Strategies.

A10.	No new sites have become available since the finalisation of the adopted local plan which require the spatial strategy to be re- evaluated. PROMPT: Consider if there have been any new sites that have become available, particularly those within public ownership which, if they were to come forward for development, could have an impact on the spatial strategy or could result in loss of employment and would have a significant effect on the quality of place if no new use were found for them. Consider whether any sites which have now become available within your area or neighbouring areas could contribute towards meeting any previously identified unmet needs.	AGREE	Reason (with reference to plan policies, sections and relevant evidence sources): There are no sites which have become available which require the Local Plan spatial strategy to be re-evaluated, either within Kirklees or in the adjoining authorities.
A11.	Key planned infrastructure projects critical to plan delivery are on track and have not stalled / failed and there are no new major infrastructure programmes with implications for the growth / spatial strategy set out in the plan. PROMPT: You may wish to review your Infrastructure Delivery Plan / Infrastructure Funding Statement, along with any periodic updates, the Capital and Investment programmes of your authority or infrastructure delivery partners and any other tool used to monitor	AGREE	 Reason (with reference to plan policies, sections and relevant evidence sources) Local Plan Transport Schemes TS1 A62/A644 Huddersfield to M62 J25 - Larger scale interventions replaced with more localised changes. Consultation has occurred on revised proposals. A full business case for the A62 to Cooper Bridge proposals are likely to be submitted in December 2024. TS2 New Motorway junction 24a on M62 - Not currently in any programme but has not directly impacted on delivery of Local Plan sites. TS3 Huddersfield Southern Gateways - Full Business Case likely to be submitted in October 2023. TS4 A629 Halifax Road (Huddersfield to Halifax Corridor) - a planning application was submitted in May 2023. TS5 Mirfield to Dewsbury to Leeds and North Kirklees Growth Zone – planned submission of Full Business Case in July 2023.

and prioritise the need and delivery of infrastructure to support development.

Check if there have been any delays in the delivery of critical infrastructure as a result of other processes such as for the Compulsory Purchase of necessary land.

Identify whether any funding announcements or decisions have been made which materially impact upon the delivery of key planned infrastructure, and if so, will this impact upon the delivery of the Local Plan.

- TS6 Highway Network Efficiency Programme / TS9 Strategic Road Network Improvements - various improvements to the Strategic Road Network by National Highways – to be taken into account in Local Plan update highway modelling.
- TS7 Public Transport Improvement Schemes various schemes progressing including A62 A644 Bus enhancements (to be taken into account in Local Plan update).
- TS8 Walking and Cycling Improvement Schemes various schemes progressing (to be taken into account in Local Plan update).

Other schemes

Trans Pennine Route Upgrade – the Transport and Works Act Order has been approved and this process is progressing through the planning process and construction has started in part. Other key activities include progress on discharging planning conditions and listed building conditions, various technical highway approvals in progress, and applications for environmental section 61 consents.

Bus stations – proposals for improved bus stations at Huddersfield, Dewsbury and Heckmondwike are progressing. Opportunities to reference Kirklees Blueprints (Huddersfield, Dewsbury, Heckmondwike, Batley, Cleckheaton and Holmfirth) as part of a Local Plan update but this is not preventing the schemes from progressing.

Section 106 developer contributions

The council continues to successfully secure developer contributions through the planning applications process as set out in the annual Infrastructure Funding Statement as follows.

Table 1 – s.106 monies unallocated March 2021

Infrastructure Type	s.106 monies available (£)
Public Open Space	£897,436.67
Affordable Housing	£2,345,736.06
Highways	£2,519,183.29
Education	£3,935,176.41
Drainage	£36,500.00
Miscellaneous ^[1]	£31,500.00

Affordable Housing£34,924.88Highways / Sustainable Transport£432,642.49	Infrastructure Types.106 monies received (£)Public Open Space£1,117,936.44Affordable Housing£34,924.88
Public Open Space£1,117,936.44Affordable Housing£34,924.88Highways / Sustainable Transport£432,642.49	Public Open Space£1,117,936.44Affordable Housing£34,924.88Highways / Sustainable Transport£432,642.49
Affordable Housing£34,924.88Highways / Sustainable Transport£432,642.49	Affordable Housing£34,924.88Highways / Sustainable Transport£432,642.49
Highways / Sustainable Transport £432,642.49	Highways / Sustainable Transport £432,642.49
	Education £843,789.81
Education £843,789.81	
Miscellaneous £727,500.00	Miscellaneous £727,500.00
Total £3,156,793.62	Total £3,156,793.62
	Table 3 - s.106 contributions spent 2021/22Infrastructure Types.106 monies spent (£)
	Infrastructure Type s.106 monies spent (£)
Public Open Space £1,360,60	Infrastructure Types.106 monies spent (£)Public Open Space£1,360,662
Public Open Space£1,360,60Affordable Housing£560,00	Infrastructure Types.106 monies spent (£)Public Open Space£1,360,662Affordable Housing£560,000.
Public Open Space£1,360,60Affordable Housing£560,00Highways£370,40	Infrastructure Types.106 monies spent (£)Public Open Space£1,360,662Affordable Housing£560,000.Highways£370,406.
Public Open Space£1,360,60Affordable Housing£560,00Highways£370,40Education£1,280,22	Infrastructure Types.106 monies spent (£)Public Open Space£1,360,662Affordable Housing£560,000.Highways£370,406.Education£1,280,227

	S
PROMPT:Consider if these are strategic policies or those, such as Development Management policies, which do not necessarily go to the heart of delivering the Plan's strategy.Identify if there has been a significant increase in appeals that have been allowed and /or appeals related to a specific policy area that suggest a policy or policies should be reviewed.A12.Consider whether there has been feedback from Development Management colleagues, members of the planning committee, or applicants that policies cannot be effectively applied and / or understood.	

Reason (with reference to plan policies, sections, and relevant evidence sources):

Since the adoption of the Local Plan (February 2019), the appeals record is as follows:

Appeals performance.

	Total appeals	Upheld	Part upheld / part dismissed	Dismissed
2019/20	84	18	2	64
2020/21	79	13	1	65
2021/22	87	22	1	64

Overall, the policies remain effective and specific policy monitoring indicators are set out in the annual <u>Authority Monitoring Report (AMR)</u>. There are some specific examples where policies may not necessarily be out of date, but which have been identified as benefitting from an updated position either in the context of local circumstances (such as the Climate Emergency) in addition to the examples referred to in A1 of this template. Examples include:

Policy	Issues
LP7 (Housing density)	Challenges securing 35 dwellings per hectare especially
	due to site configuration, topography, open space
	requirements, focus on quality design in recent SPDs
	and new requirements for biodiversity net gain.
LP9 (Skilled and flexible	Updates to be considered to maximise social
workforce)	value/social capital including in relation to
	apprenticeship schemes.
LP11 (Housing Mix and	Providing further clarity about the required housing
Affordable Housing)	mix (currently set out in a Supplementary Planning
	Document), and consideration of a policy relating to
	nationally described space standards for new homes.
LP13, LP14 (town centre	Changes to the Use Classes Order will need to be
retail)	considered as the Local Plan is updated.

LP17, LP18 (Huddersfield and Dewsbury town centres)	To reflect the focus on town centre regeneration in the Huddersfield and Dewsbury Blueprints, at the point of updating the Local Plan there will need to be a focus on Huddersfield and Dewsbury but also the blueprints (masterplans) for Batley, Cleckheaton, Heckmondwike and Holmfirth town centres.
Green belt policies	Consideration may need to be given to the approach to infill in the green belt to take account of appeal. outcomes.
LP24 (Design)	Likely to require further consideration of the carbon impacts of development and other factors emerging from the Climate Emergency and Climate Change Action Plan
LP42 (Hydrocarbons)	To consider the latest position in relation to the environment and national planning policy approach.
LP63 (New Open Space)	Further clarity could be added to the policy in relation to specific types of open space, on-site vs off-site provision and how developer contributions are used.

A13.	 There are no recent or forthcoming changes to another authority's development plan or planning context which would have a material impact on your plan / planning context for the area covered by your local plan. PROMPT: In making this assessment you may wish to: Review emerging and adopted neighbouring authority development plans and their planning context. Review any emerging and adopted higher level strategic plans including, where relevant, mayoral/ combined authority Spatial Development Strategies e.g. The London Plan. Review any relevant neighbourhood plans Consider whether any of the matters highlighted in statements A1- A12 for their plan may impact on your plan - discuss this with the relevant authorities. Consider any key topic areas or requests that have arisen through Duty to Cooperate or strategic planning discussions with your neighbours or stakeholders - particularly relating to meeting future development and /or infrastructure needs. 	AGREE	Reason (with reference to plan policies, sections and relevant evidence sources): Within Kirklees, the Holme Valley Neighbourhood Development Plan was 'made' in December 2021 which now forms part of the development plan for the relevant area alongside the Kirklees Local Plan. The Neighbourhood Development Plan is in conformity with the Kirklees Local Plan, but the content will be considered as part of a Local Plan update such as Local Green Space designations. Kirklees is now within a Mayoral Combined Authority. For a future Local Plan process this will include consideration of the Mayoral Pledges (such as those relating to affordable housing delivery, high quality jobs). The emerging Local Transport Plan 4 (LTP4) will also be a key consideration linked to the council's own Transport Strategy and future Local Plan. As part of the Devolution Deal, there is currently no proposal for a Spatial Development Strategy at the regional scale, but a Local Plan update would need to react to such changes should they occur. The council continues to actively engage with adjoining local authorities under the Duty to Cooperate process as their Local Plans emerge and no strategic cross boundary issues discussed have been significant enough to trigger a Local Plan review. In relation to this process, Statements of Common Ground remain between the Leeds City Region authorities that each authority will meet its own housing and employment needs within its own area. There are also proposals for a regional Mass Transit system which will need to be considered when the Local Plan is updated but in itself would not trigger an update.
	There are no local political changes or a revised / new corporate strategy which	DISAGREE	Reason (with reference to plan policies, sections and relevant evidence sources):
A14.	would require a change to the approach set out in the current plan.		The main change in relation to local politics and corporate strategies relates to the Climate Emergency (2019) and associated Climate Change Action Plan. These are directly linked to
	PROMPT: In making this assessment you may wish to:		the emerging Kirklees Environment Sustainability Strategy. The council has declared a Climate Emergency in January 2019 and the associated Climate Change Action Plan sets out actions to

 Review any manifesto commitments and review the corporate and business plan. Engage with your senior management team and undertake appropriate engagement with senior politicians in your authority. Consider other plans or strategies being produced across the Council or by partners which may impact on the appropriateness of your current plan and the strategy that underpins it, for instance, Growth Deals, economic growth plans, local industrial strategies produced by the Local Economic Partnership, housing/ regeneration strategies and so on. 	facilitate the achievement of the net zero target by 2038. Although the current Local Plan does represent a sustainable approach, it does not specifically refer to developers and their developments directly contributing to the achievement of net zero therefore a policy approach would be needed to assist the council in delivery of the aspirations relating to climate change e.g. relating to whole life carbon, emissions, walking & cycling infrastructure, energy security, electric vehicle charging, Local Area Energy Plans and adapting / improving resilience to the potential impacts of climate change. These will need to be considered as the Local Plan is updated alongside other evidence such as viability evidence to determine the potential extent of the policy response to climate change.Other important factors to be considered include: Health and Wellbeing strategy (2022-2027) – this will be an important consideration in the preparation of a new Local Plan but does not require a fundamental change to the approach set out in the Local Plan.Forthcoming council documents (Economic Strategy / Transport Strategy / Air Quality Strategy) – Updated strategies will play a key role to influence the Local Plan process.Regeneration proposals - At the point the council updates the Local Plan, a range of emerging regeneration proposals will need to be considered but these do not represent such a significant change to the spatial development strategy to warrant a Local Plan update at this stage. Many such schemes are currently progressing using existing policies.Inclusive Communities Framework – this outlines the aims, objectives and approach in engaging with local communities. This will be important in relation to the preparation of a
	engaging with local communities. This will be important in relation to the preparation of a new Local Plan at the relevant time.

	ASSESSING WHETHER OR NOT TO UPDATE YOUR PLAN POLICIES	YES/NO (please indicate below)	
A15.	You AGREE with <u>all</u> of the statements above	No	If no go to question A16.If yes, you have come to the end of the assessment. However, you must be confident that you are able to demonstrate and fully justify that your existing plan policies / planning position clearly meets the requirements in the statements above and that you have evidence to support your position.Based on the answers you have given above please provide clear explanation and justification in section A17 below of why you have concluded that an update is not necessary including references to evidence or data sources that you have referenced above. Remember you are required to publish the decision not to update your local plan policies. In reaching the conclusion that an update is not necessary the explanation and justification for your decision must be clear, intelligible and able to withstand scrutiny.
A16.	You DISAGREE with one or more of the statements above and the issue can be addressed by an update of local plan policies	Yes	If yes, based on the above provide a summary of the key reasons <u>why</u> an update to plan policies is necessary in section A17 below and complete Section B below.
A17.	 to update has been reached): The assessment has identified that the Local Plan is considered A3. Housing land supply – Government guidance (the Nupdate annually a supply of specific, deliverable sites supply as the supply of specific. 	to require an National Planr ufficient to pr	r evidence and justification will be required where a decision not update to address the following issues: ning Policy Framework) requires local planning authorities to identify and ovide a five-year supply of land against their housing requirement. The l is 2023-based and states that the council can demonstrate 3.96 years

	 the deliverable housing capacity, windfall allowance, laps year supply, the policies related to the supply of housing (the tilted balance) is triggered as set out in paragraph 1: A4. /A.8 Housing Delivery Test / delivery of strategic sit against a Local Plan target of 1730. The Local Plan relies of due to the complexity of granting planning permission ar application process (at least in part), there is under deliver deliver and land supply – border issues anticipated during the remainder of the plan peric may be delivered from employment/mixed-use allocatio aspiration of achieving 23,000 additional jobs over the plan impacted on the delivery of strategic sites. 	se rate and c are conside 1d of the NP es – The nur on housing c nd delivering ery of Local I line perform od. The asses ns yet to ent an period. E	nber of homes built between 31 st March 2022 – 1 st April 2023 was 987; lelivery from three strategic housing sites which have yet to start on site such large sites. Whilst each of the sites is now within the planning
	B. POLICY UPDATE FACTORS	YES/NO (please indicate below)	Provide details explaining your answer in the context of your plan / local authority area
B1	Your policies update is likely to lead to a material change in the housing requirement which in turn has implications for other plan requirements / the overall evidence base.	No	The standard method for calculating housing requirements indicates that the Kirklees housing requirement would be broadly similar to the existing requirement of 1,730 dwellings per annum. There are, however, concerns relating to housing delivery towards meeting the housing requirement and the ongoing availability of deliverable housing capacity.
B2	The growth strategy and / or spatial distribution of growth set out in the current plan is not fit for purpose and your policies update is likely to involve a change to this.	Yes	The spatial strategy remains fit for purpose overall but there are concerns about later delivery of strategic housing sites and the location of new employment opportunities to meet needs. Such issues should be explored through an updated Local Plan process.

В3	Your policies update is likely to affect more than a single strategic site or one or more strategic policies that will have consequential impacts on other policies of the plan.	Yes	Concerns relating to the capacity of new homes to be delivered from strategic sites within the plan period. This is due to sites such as Dewsbury Riverside, Chidswell, and Bradley expected to start delivering new homes later than originally anticipated. Such sites will continue to provide an important source of housing delivery beyond the plan period. The implications of the Climate Emergency also need to be considered in relation to implications for strategic policies.	
	You have answered yes to one or more questions above.		You are likely to need to undertake a full update of your spatial strategy and strategic policies (and potentially non-strategic policies). Use your responses above to complete Section B4.	
	You have said no to <u>all</u> questions (B1 to B3) above		If you are confident that the update can be undertaken without impacting on your spatial strategy and other elements of the Plan, you are likely to only need to undertake a partial update of policies. Complete Section B4 to indicate the specific parts / policies of the plan that are likely to require updating based on the answers you have given above.	
	Decision: Full Update of Plan Policies/ Partial Update of Plan Policies (delete as necessary)			
В4	Reasons for scope of review:			
	For the reasons set out in A17 in relation to housing land supply, delivery of strategic sites and the council's Climate Change Emergency and associated Climate Change Action, it is considered that a review of the Local Plan is required.			
	In terms of the Local Plan policies, it is considered that whilst most Local Plan policies remain up to date, many would benefit from being updated through a new Local Plan process particularly in the light of the comments made in relation to updated guidance, changes to the use classes order and permitted development rights.			
	A full review of the Local Plan is proposed due to the interrelationship of the spatial strategy and the Local Plan policies.			

Date of assessment:	17 th October 2023
Assessed by:	Kirklees Planning Policy Team
Checked by:	Planning Officer's Society (critical friend)
Comments:	17 th October 2023 consideration by Kirklees Cabinet